

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

* * *

BRANDON J. BUNKER,

Petitioner,

v.

JACK PALMER, et al.,

Respondents.

Case No. 3:11-cv-00446-MMD-WGC

ORDER

This action is a *pro se* petition for a writ of habeas corpus filed pursuant to 28 U.S.C. § 2254, by a Nevada state prisoner. This matter comes before the Court on the merits of the petition.

I. PROCEDURAL HISTORY

On September 16, 2009, petitioner was charged with failure to stop upon signal of a police officer in the Eighth Judicial District Court for the State of Nevada, in Case No. C257971. (Exh. 1.¹) Earlier, on April 20, 2009, petitioner was charged with possession of a stolen vehicle in the Eighth Judicial District Court for the State of Nevada, in Case No. C253642. (Exh. 2.) Petitioner negotiated the charges and agreed to plead guilty in both cases. A guilty plea agreement in Case No. C253642 was signed and filed on April 28, 2009. (Exh. 3.) A guilty plea agreement in Case No. C257971 was signed and filed on September 21, 2009. (Exh. 5.) The plea agreement in Case No.

¹The exhibits referenced in this order are found in the Court's record at dkt. no. 12.

1 C257971 stated that petitioner would serve a sentence of ten years to life as a habitual
2 criminal, that the sentence in Case No. C257971 would run concurrent to the sentence
3 in Case No. C253642, and that the State would dismiss two other pending cases
4 against petitioner. (Exh. 5.) Petitioner admitted the facts supporting the charges and
5 was advised of his right to a direct appeal. (Exhs. 4 & 6.) At the sentencing hearing, the
6 prosecutor submitted the required prior judgments of conviction for the stipulated
7 habitual criminal sentence. *Id.* Petitioner was sentenced to ten years to life as a habitual
8 criminal, with the sentence in Case No. C257971 running concurrent to the sentence in
9 Case No. C253642. (Exh. 7.)

10 Petitioner did not file a direct appeal, but he did file a post-conviction habeas
11 petition on November 3, 2010. (Exh. 8.) The state district court denied relief by order
12 filed March 25, 2011. (Exh. 9.) The Nevada Supreme Court affirmed the denial of the
13 post-conviction habeas petition, by order filed June 8, 2011. (Exh. 10.)

14 Petitioner dispatched his federal habeas petition to this Court on June 21, 2011.
15 (Dkt. no. 8, at p. 1.) The federal petition asserts the same grounds as petitioner
16 asserted in his post-conviction habeas petition filed in state district court. (*Compare*
17 *Exh. 8 to dkt. no. 8.*) Respondents have filed an answer to the federal petition. (Dkt. no.
18 11.) Despite being given the opportunity to file a reply to the answer, petitioner has filed
19 no reply. (*See dkt. no. 7, at p. 2.*)

20 **II. FEDERAL HABEAS CORPUS STANDARDS**

21 The Antiterrorism and Effective Death Penalty Act ("AEDPA"), at 28 U.S.C. §
22 2254(d), provides the legal standard for the Court's consideration of this habeas
23 petition:

24 An application for a writ of habeas corpus on behalf of a person in custody
25 pursuant to the judgment of a State court shall not be granted with respect
26 to any claim that was adjudicated on the merits in State court proceedings
unless the adjudication of the claim –

27 (1) resulted in a decision that was contrary to, or involved an
28 unreasonable application of, clearly established Federal law, as
determined by the Supreme Court of the United States; or

1 (2) resulted in a decision that was based on an unreasonable
2 determination of the facts in light of the evidence presented in the State
court proceeding.

3 The AEDPA "modified a federal habeas court's role in reviewing state prisoner
4 applications in order to prevent federal habeas 'retrials' and to ensure that state-court
5 convictions are given effect to the extent possible under law." *Bell v. Cone*, 535 U.S.
6 685, 693-694 (2002). A state court decision is contrary to clearly established Supreme
7 Court precedent, within the meaning of 28 U.S.C. § 2254, "if the state court applies a
8 rule that contradicts the governing law set forth in [the Supreme Court's] cases" or "if the
9 state court confronts a set of facts that are materially indistinguishable from a decision
10 of [the Supreme Court] and nevertheless arrives at a result different from [the Supreme
11 Court's] precedent." *Lockyer v. Andrade*, 538 U.S. 63, 73 (2003) (quoting *Williams v.*
12 *Taylor*, 529 U.S. 362, 405-406 (2000) and citing *Bell v. Cone*, 535 U.S. at 694). The
13 formidable standard set forth in section 2254(d) reflects the view that habeas corpus is
14 "a guard against extreme malfunctions in the state criminal justice systems,' not a
15 substitute for ordinary error correction through appeal." *Harrington v. Richter*, 562 U.S.
16 ___, ___, 131 S.Ct. 770, 786 (2011) (quoting *Jackson v. Virginia*, 443 U.S. 307, 332 n.5
17 (1979)).

18 A state court decision is an unreasonable application of clearly established
19 Supreme Court precedent, within the meaning of 28 U.S.C. § 2254(d), "if the state court
20 identifies the correct governing legal principle from [the Supreme Court's] decisions but
21 unreasonably applies that principle to the facts of the prisoner's case." *Lockyer v.*
22 *Andrade*, 538 U.S. at 75 (quoting *Williams*, 529 U.S. at 413). The "unreasonable
23 application" clause requires the state court decision to be more than merely incorrect or
24 erroneous; the state court's application of clearly established federal law must be
25 objectively unreasonable. *Id.* (quoting *Williams*, 529 U.S. at 409). In determining
26 whether a state court decision is contrary to, or an unreasonable application of federal
27 law, this Court looks to the state courts' last reasoned decision. See *Ylst v.*

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1 *Nunnemaker*, 501 U.S. 797, 803-04 (1991); *Shackleford v. Hubbard*, 234 F.3d 1072,
2 1079 n.2 (9th Cir. 2000), *cert. denied*, 534 U.S. 944 (2001).

3 In a federal habeas proceeding, “a determination of a factual issue made by a
4 State court shall be presumed to be correct,” and the petitioner “shall have the burden
5 of rebutting the presumption of correctness by clear and convincing evidence.” 28
6 U.S.C. § 2254(e)(1). If a claim has been adjudicated on the merits by a state court, a
7 federal habeas petitioner must overcome the burden set in § 2254(d) and (e) on the
8 record that was before the state court. *Cullen v. Pinholster*, 131 S.Ct. 1388, 1400 (2011).

9 III. DISCUSSION

10 A. Grounds 1 & 2

11 Petitioner alleges that his counsel was ineffective because his advice to plead
12 guilty was flawed. Petitioner alleges that his counsel advised him to plead guilty without
13 conducting investigation to test the veracity of the charges against him. (Dkt. no. 8, at
14 pp. 3-6.)

15 Under *Strickland v. Washington*, 466 U.S. 668 (1984), a petitioner must show,
16 first, that counsel’s representation fell below an objective standard of reasonableness,
17 based on prevailing professional norms. *Id.* at 688-90. Second, the petitioner must
18 demonstrate that the identified acts or omissions of counsel prejudiced his defense. He
19 must establish “a reasonable probability that, but for counsel’s unprofessional errors,
20 the result of the proceeding would have been different.” *Id.* at 694. “A reasonable
21 probability is a probability sufficient to undermine confidence in the outcome.” *Id.* The
22 application of the *Strickland* test where ineffectiveness of counsel is alleged to invalidate
23 a plea has been defined as follows:

24 [T]he two-part *Strickland v. Washington* test applies to challenges to guilty
25 pleas based on ineffective assistance of counsel. In the context of guilty
26 pleas, the first half of the *Strickland v. Washington* test is nothing more
27 than a restatement of the standard of attorney competence already set
28 forth in *Tollett v. Henderson*, *supra*, and *McMann v. Richardson*, *supra*. The second, or “prejudice,” requirement, on the other hand, focuses on
whether counsel’s constitutionally ineffective performance affected the
outcome of the plea process. In other words, in order to satisfy the
“prejudice” requirement, the defendant must show that there is a

1 reasonable probability that, but for counsel's errors, he would not have
2 pleaded guilty and would have insisted on going to trial.

3 *Hill v. Lockhart*, 474 U.S. 52, 58 (1985). The modified *Strickland* prejudice standard in
4 guilty plea cases asks whether there is a probability that, but for counsel's alleged
5 errors, defendant would not have pleaded guilty, but would have insisted on going to
6 trial. *Langford v. Day*, 110 F.3d 1380, 1387 (9th Cir. 1997).

7 In his post-conviction state habeas petition, petitioner asserted the same claims
8 as he asserts in Grounds 1 and 2 of the federal petition: Counsel was ineffective
9 because his advice to plead guilty was flawed, and counsel advised him to plead guilty
10 without conducting investigation to test the veracity of the charges against him. The
11 Nevada Supreme Court rejected these claims, as follows:

12 In his petition, filed November 3, 2010, appellant claimed that trial counsel
13 provided ineffective assistance because counsel advised appellant to
14 accept the negotiated guilty plea without conducting investigation or
15 otherwise testing the veracity of the claims and because counsel did not
16 inform him of his right to withdraw his guilty plea. Appellant failed to
17 support these claims with specific facts that, if true, would have entitled
18 him to relief. *Hargrove v. State*, 100 Nev. 498, 502, 686 P.2d 222, 225
(1984) (holding that "bare" or "naked" claims are insufficient to grant
relief). Specifically, appellant did not state what more thorough
investigation would have revealed, *Molina v. State*, 120 Nev. 185, 192, 87
P.3d 533, 538 (2004), or what defenses could have been raised. Further,
appellant did not have a right to withdraw his guilty plea and did not claim
that he asked counsel to file such a motion.

19 (Exh. 10, at pp. 1-2.) The factual findings of the state court are presumed correct. 28
20 U.S.C. § 2254(e)(1). Conclusory allegations will not overcome the presumption that the
21 state court's findings are correct. *Bragg v. Galaza*, 242 F.3d 1082, 1087 (9th Cir. 2000).
22 Petitioner has not shown a reasonable probability that, but for counsel's alleged errors,
23 he would not have pleaded guilty, but would have insisted on going to trial. Petitioner
24 has failed to demonstrate that his counsel's performance was deficient or that he was
25 prejudiced under *Strickland*. Petitioner has failed to meet his burden of proving that the
26 Nevada Supreme Court's ruling was contrary to, or involved an unreasonable
27 application of, clearly established federal law, as determined by the United States
28 Supreme Court, or that the ruling was based on an unreasonable determination of the

1 facts in light of the evidence presented in the state court proceeding. This Court denies
2 federal habeas relief as to Grounds 1 and 2 of the petition.

3 **B. Ground 3**

4 Petitioner alleges that his counsel was ineffective for failing to inform him of his
5 right to appeal. (Dkt. no. 8, at p. 7.) Petitioner made this same argument in his post-
6 conviction state habeas petition, which the Nevada Supreme Court rejected as follows:

7 Next, appellant claimed that trial counsel provided ineffective assistance
8 because counsel failed to inform him of his right to appeal. Although
9 appellant had a right to appeal, he did not claim that he requested an
10 appeal nor did he demonstrate the existence of any potentially valid direct
11 appeal claims. Thomas v. State, 115 Nev. 148, 150, 979 P.2d 222, 223
(1999); see also Roe v. Flores-Ortega, 528 U.S. 470, 479-80 (2000).
Moreover, we note that appellant signed the guilty plea agreement, which
informed him of his limited rights of appeal. We therefore conclude that the
district court did not err in denying these claims.

12 (Exh. 10, at p. 2.) The factual findings of the state court are presumed correct. 28
13 U.S.C. § 2254(e)(1). Conclusory allegations will not overcome the presumption that the
14 state court's findings are correct. *Bragg*, 242 F.3d at 1087. Petitioner's claim that he
15 was not informed of his right to appeal is belied by the state court record, because the
16 plea agreement explicitly informed him of his limited right to a direct appeal. (Exh. 5, at
17 p. 4.) Petitioner has failed to demonstrate that his counsel's performance was deficient
18 or that he was prejudiced under *Strickland*. Petitioner has failed to meet his burden of
19 proving that the Nevada Supreme Court's ruling was contrary to, or involved an
20 unreasonable application of, clearly established federal law, as determined by the
21 United States Supreme Court, or that the ruling was based on an unreasonable
22 determination of the facts in light of the evidence presented in the state court
23 proceeding. Federal habeas relief is denied as to Ground 3 of the petition.

24 **C. Ground 4**

25 Petitioner alleges that his due process rights were violated when the state district
26 court sentenced him as a habitual criminal based on the parties' stipulation. (Dkt. no. 8,
27 at p. 9.) Respondents assert that the claim raised in Ground 4 is procedurally barred
28 from review by this Court because the claim was procedurally defaulted in state court.

1 **1. Procedural Default Principles**

2 In *Coleman v. Thompson*, 501 U.S. 722 (1991), the United States Supreme
3 Court held that a state prisoner's failure to comply with the state's procedural
4 requirements in presenting his claims is barred from obtaining a writ of habeas corpus in
5 federal court by the adequate and independent state ground doctrine. *Coleman*, 501
6 U.S. at 731-32 ("Just as in those cases in which a state prisoner fails to exhaust state
7 remedies, a habeas petitioner who has failed to meet the State's procedural
8 requirements for presenting his federal claims has deprived the state courts of an
9 opportunity to address those claims in the first instance."). Where such a procedural
10 default constitutes an adequate and independent state ground for the denial of habeas
11 corpus relief, the default may be excused only "if a constitutional violation has probably
12 resulted in the conviction of one who is actually innocent," or if the prisoner
13 demonstrates cause for the default and prejudice resulting from it. *Murray v. Carrier*,
14 477 U.S. 478, 496 (1986).

15 A state procedural bar is "adequate" if it is "clear, consistently applied, and well-
16 established at the time of the petitioner's purported default." *Calderon v. United States*
17 *District Court (Bean)*, 96 F.3d 1126, 1129 (9th Cir. 1996) (*quoting Wells v. Maass*, 28
18 F.3d 1005, 1010 (9th Cir. 1994)); *see also King v. Lamarque*, 464 F.3d 963, 966-67 (9th
19 Cir. 2006). A state procedural bar is "independent" if the state court "explicitly invokes
20 the procedural rule as a separate basis for its decision." *Vang v. Nevada*, 329 F.3d
21 1069, 1074 (9th Cir. 2003). A state court's decision is not "independent" if the application
22 of the state's default rule depends on the consideration of federal law. *Park v. California*,
23 202 F.3d 1146, 1152 (9th Cir. 2000); *see also Coleman*, 501 U.S. at 735 (there is no
24 independent state ground for a state court's application of procedural bar when the
25 court's reasoning rests primarily on federal law or is interwoven with federal law).

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1 **2. Ground 4 of the Federal Petition Was Procedural Defaulted in**
 2 **State Court on Independent and Adequate State Grounds.**

3 In Ground 4 of the federal petition, petitioner alleges that his due process rights
 4 were violated when the state district court sentenced him as a habitual criminal based
 5 on the parties' stipulation. (Dkt. no. 8, at p. 9.) Petitioner raised this same claim in his
 6 post-conviction habeas petition filed in state court. (Exhibit 8, at p. 11.) The state district
 7 court applied the procedural bar of NRS 34.810(1)(a) to the claim, "because the only
 8 issues that a petitioner may raise in a post-conviction petition are (1) challenges to the
 9 validity of a guilty plea; and (2) claims of ineffective assistance of counsel." (Exhibit 9, at
 10 p. 5.) The Nevada Supreme Court found that this claim was barred, as follows:

11 Appellant also claimed that his due process rights were violated because
 12 the district court sentenced him as a habitual criminal based solely on
 13 appellant's stipulation to that status. Appellant's claim was outside the
 14 scope of those permissible in a post-judgment petition for writ of habeas
 corpus challenging a judgment of conviction based on a guilty plea. See
 NRS 34.810(1)(a). We therefore conclude that the district court did not err
 in denying this claim.

15 (Exh. 10, at p. 2.) The Ninth Circuit has held that the Nevada Supreme Court
 16 consistently applies the procedural bar set forth in NRS 34.810. *Vang v. Nevada*, 329
 17 F.3d at 1074; *Bargas v. Burns*, 179 F.3d 1207, 1210-12 (9th Cir. 1999). In the instant
 18 case, this Court finds that the Nevada Supreme Court's application of the procedural
 19 bar of NRS 34.810 constituted an independent and adequate ground for the court's
 20 dismissal of petitioner's claim. Because Ground 4 of the federal habeas petition asserts
 21 the same claim made in the procedurally defaulted state court habeas claim, Ground 4
 22 is procedurally barred and is subject to dismissal with prejudice unless petitioner can
 23 show cause and prejudice to excuse the procedural bar, or that failure to consider the
 24 defaulted claim will result in a fundamental miscarriage of justice.

25 **3. Cause and Prejudice/Fundamental Miscarriage of Justice**

26 To overcome a claim that was procedural defaulted in state court, a petitioner
 27 must establish either (1) cause for the default and prejudice attributable thereto or (2)

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1 that failure to consider the defaulted claims will result in a “fundamental miscarriage of
2 justice.” *Harris v. Reed*, 489 U.S. 255, 262 (1989) (citations omitted).

3 To prove a “fundamental miscarriage of justice,” petitioner must show that the
4 constitutional error of which he complains “has probably resulted in the conviction of
5 one who is actually innocent.” *Bousley v. United States*, 523 U.S. 614, 623 (1998)
6 (citing *Murray v. Carrier*, 477 U.S. at 496). “Actual innocence” is established when, in
7 light of all of the evidence, “it is more likely than not that no reasonable juror would have
8 convicted [the petitioner].” *Id.* at 623 (quoting *Schlup v. Delo*, 513 U.S. 298, 327-28
9 (1995)). “[A]ctual innocence’ means factual innocence, not mere legal insufficiency.” *Id.*
10 Petitioner can make a showing of “actual innocence” by presenting the court with new
11 evidence which raises a sufficient doubt as “to undermine confidence in the result of the
12 trial.” *Schlup v. Delo*, 513 U.S. at 324.

13 To demonstrate cause for a procedural default, the petitioner must “show that
14 some objective factor external to the defense impeded” his efforts to comply with the
15 state procedural rule. *Murray*, 477 U.S. at 488. For cause to exist, the external
16 impediment must have prevented the petitioner from raising the claim. See *McClesky v.*
17 *Zant*, 499 U.S. 467, 497 (1991). With respect to the prejudice prong, the petitioner bears
18 “the burden of showing not merely that the errors [complained of] constituted a
19 possibility of prejudice, but that they worked to his actual and substantial disadvantage,
20 infecting his entire [proceeding] with errors of constitutional dimension.” *White v. Lewis*,
21 874 F.2d 599, 603 (9th Cir. 1989), citing *United States v. Frady*, 456 U.S. 152, 170
22 (1982). If the petitioner fails to show cause, the court need not consider whether the
23 petitioner suffered actual prejudice. *Engle v. Isaac*, 456 U.S. 107, 134 n.43 (1982);
24 *Roberts v. Arave*, 847 F.2d 528, 530 n.3 (9th Cir. 1988).

25 In this case, petitioner has not made a showing that this Court’s failure to
26 consider the procedurally defaulted claim will result in a fundamental miscarriage of
27 justice. Petitioner also has not shown cause and prejudice to excuse the procedural
28 default. This Court finds that the claim raised in Ground 4 of the federal petition was

1 procedurally defaulted in state court, and petitioner has failed to show either a
2 fundamental miscarriage of justice, or cause and prejudice to excuse the procedural
3 default. As such, Ground 4 is barred from review by this Court and shall be dismissed
4 with prejudice.

5 **D. Ground 5**

6 Petitioner alleges that he was deprived of the effective assistance of counsel due
7 to the cumulative effect of his counsel's errors. (Dkt. no. 8, at p. 11.) To the extent that
8 cumulative error may be grounds for federal habeas relief, the Ninth Circuit has
9 announced that: "[T]he combined effect of multiple trial court errors violates due process
10 where it renders the resulting criminal trial fundamentally unfair." *Parle v. Runnels*, 505
11 F.3d 922, 927 (9th Cir. 2007). This Court has reviewed the state court record and the
12 pleadings filed by the parties. As discussed earlier in this order, petitioner has failed to
13 demonstrate that his counsel's performance was deficient or that he was prejudiced
14 under *Strickland*. Petitioner has not demonstrated that cumulative errors of counsel
15 occurred. As such, this Court denies habeas relief with respect to Ground 5.

16 **IV. CERTIFICATE OF APPEALABILITY**

17 District courts are required to rule on the certificate of appealability in the order
18 disposing of a proceeding adversely to the petitioner or movant, rather than waiting for a
19 notice of appeal and request for certificate of appealability to be filed. Rule 11(a). In
20 order to proceed with his appeal, petitioner must receive a certificate of appealability.
21 28 U.S.C. § 2253(c)(1); Fed. R. App. P. 22; 9th Cir. R. 22-1; *Allen v. Ornoski*, 435 F.3d
22 946, 950-951 (9th Cir. 2006); see also *United States v. Mikels*, 236 F.3d 550, 551-52
23 (9th Cir. 2001). Generally, a petitioner must make "a substantial showing of the denial of
24 a constitutional right" to warrant a certificate of appealability. *Id.*; 28 U.S.C. § 2253(c)(2);
25 *Slack v. McDaniel*, 529 U.S. 473, 483-84 (2000). "The petitioner must demonstrate that
26 reasonable jurists would find the district court's assessment of the constitutional claims
27 debatable or wrong." *Id.* (quoting *Slack*, 529 U.S. at 484). In order to meet this threshold
28 inquiry, the petitioner has the burden of demonstrating that the issues are debatable

1 among jurists of reason; that a court could resolve the issues differently; or that the
2 questions are adequate to deserve encouragement to proceed further. *Id.* In this case,
3 no reasonable jurist would find this Court's denial of the petition debatable or wrong.
4 The Court therefore denies petitioner a certificate of appealability.

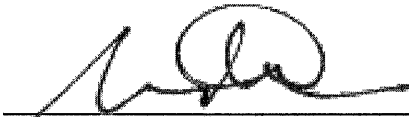
5 **V. CONCLUSION**

6 It is therefore ordered that petition for a writ of habeas corpus is denied in its
7 entirety.

8 It is further ordered that petitioner is denied a certificate of appealability.

9 It is further ordered that the Clerk of Court shall enter judgment accordingly.

10 DATED THIS 7th day of July 2014.

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14 MIRANDA M. DU
15 UNITED STATES DISTRICT JUDGE
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